Report to: Corporate Parenting Panel

Date: 8<sup>th</sup> July 2016

By: Director of Children's Services

Title of report: Annual Progress Report of East Sussex Fostering Service

1 April 2015 - 31 March 2016

Purpose of report: To outline the performance of the Fostering Service between

1 April 2015 - 31 March 2016

RECOMMENDATION: The Corporate Parenting Panel is recommended to note the contents of the report

#### 1. Financial appraisal

1.1 Services to LAC are supported by base budgets within Children's Services. There are no increased costs arising from this report.

#### 2. Supporting information

2.1 The Annual Progress report of the East Sussex Fostering Service is attached as Appendix

#### 3. Recommendation

3.1 The Corporate Parenting Panel is recommended to note the contents of the report.

Liz Rugg

Assistant Director of Children's Services

Contact Officer: Adrian Sewell, Operations Manager, Fostering. Tel: 01323 463121

Local Members: All

**BACKGROUND DOCUMENTS: none** 

#### **Appendix 1**

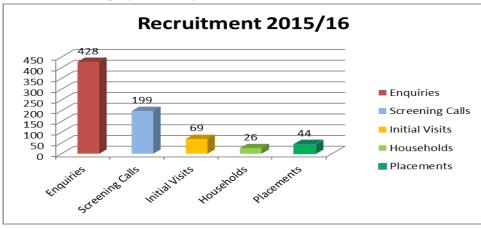
# Annual Progress Report of East Sussex Fostering Service 1 April 2015–31 March 2016

#### 1. Safeguarding

1.1 This outcome is fundamental to the delivery of fostering services across East Sussex and is embedded in each of the core functions: recruitment and retention; assessment, supervision and review; foster carer training; the matching and placing of children and young people with foster carers. These areas are addressed in more detail below.

#### 2. Recruitment and Retention of Carers

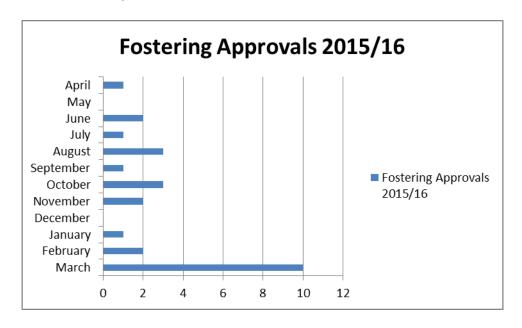
- 2.1 2015 2016 proved to be a challenging year for fostering recruitment. The experiences of our immediate neighbours and Fostering Services nationally have also reflected that the recruitment of foster carers has been particularly challenging. While there appears to be no consistent rationale for this, a contributing factor is thought to be public awareness of historical allegations, highlighted in high profile prosecutions of abuse. In addition, the success of ESCC recruitment of foster carers over the last 2 or 3 years has, to some extent, exhausted the existing recruitment pool. This is evidenced in the poor quantity and quality of agency carers available in the East Sussex region. The age range of approval has also narrowed over the past year, with households being approved for sibling groups within a restrictive age range. Once foster carers have gained some experience, supervising social workers work with foster cares to extend their age range as they become more confident and skilled in managing the complex needs of many of our looked after children (LAC). The number of foster carers transferring from agencies still remains healthy, although many have been persuaded to remain with their own agencies by being offered huge financial incentives.
- 2.2 As with last year, the recruitment and retention team have continued to achieve their timescale targets for assessments of 6-8 months (dependent on the complexity of the assessment). In order to achieve the expedient and efficient transfer of carers from other agencies the recruitment and assessment team has implemented a timely assessment tool, optimising the existing statutory information from foster carers' previous agency. This has allowed ESCC to approve transferring carers within 3 months of their initial enquiry.
- 2.3 From 1 April 2015 31 March 2016, 428 new enquiries were received which led to 199 screening calls and 69 initial visits to prospective foster carers. The recruitment strategy focused for the first part of the year on prioritising the recruitment of carers for older children. This resulted in very few enquiries. The strategy was then reviewed to include all age ranges. This resulted in an increase of enquiries as evidenced in the upturn of approvals towards the end of the year. The recruitment for Children with Disabilities (CWD) remains marketed under the same fostering banner with imagery and copy relevant to CWD.



- 2.4 The Children in Care Council (CICC) now play a full role in contributing to the assessment, holding informal interviews with all applicants going through ESCC's foster carer approval process. 6 "Skills to Foster" pre-assessment preparation courses were held during 15-16 and 27 households have attended these courses.
- 2.5 26 households that offer 44 placements were approved in 2015-16. 6 of these households were transfers from independent fostering providers with 4 East Sussex looked after children already placed with these families. 2 LAC from other local authorities were also placed with these foster carers. This has brought significant income generation into the service. After the deduction of the East Sussex foster carer allowances paid to these foster carers, the transfer of these foster carers equates to a saving to ESCC of £288,305 per year in agency fees.
- 2.6 For 2015/16 the Fostering Service saw the loss of 24 carers which represented 8% of its total carer resource. Although this is an increase on last year's retention of just below 3%, it continues to be well below the national average of 12% last recorded. A breakdown of reasons for carers leaving ESCC include: foster carers applying for special guardianship orders and adoption orders and changes in foster carers' personal circumstances. Nearly one third of losses were due to carers deciding to retire from fostering. The Fostering Service has anticipated that there will be an increasing number of foster carers retiring given that the percentage of our foster carers over 50 years of age is high, and this is part of a wider demographic trend. The Department of Education's Local Authority Fostering Service Benchmark Report (2014) cites:

"According to the Fostering Network research, foster carers stay in their role for an average of seven and a half years. Many leave due to changes in personal circumstances or at a natural point for their time as foster carers to cease. This is often retirement age as foster carers on average are aged 50-55 years".

2.7 The diagram below Illustrates the total number of carers recruited each month.



- 2.8 There were 14 fostering assessments still in progress at 31 March 2016. The recruitment and retention team is also following up enquiries from a further 3 fostering households currently approved by independent fostering agencies who are expressing an interest in transferring to ESCC.
- 2.9 The service continues to employ the marketing strategy of "continual presence". This consists of wide-ranging extensive advertising throughout the year using a range of different mediums. As the Fostering Service marketing strategy for 2015-16 has been the most high profile

to date, the service is confident via its data that when residents of East Sussex want to consider fostering, it is ESCC they approach first.

Below are some examples of the mediums used to promote fostering recruitment this year:

- Bus shelters
- Local buses
- Sovereign FM Radio, Arrow FM Radio and Heart FM
- Local papers
- Lamp post banners
- 'Display vans' in both Hastings and Eastbourne
- 'Your County' magazine
- Twitter
- Facebook
- ESCC payslips

2.10 One of the new marketing initiatives in 2015/16 was the use of television advertising to produce a series of advertisements demographically targeted to recruit carers in the west and north east of the county. Although the take up was lower than predicted, the advertisement was developed so as to allow the service to retain the copyrights. The filming was re-edited to provide very effective social media clips that went across a range of popular social media sites including You-Tube and Facebook.

#### Recruitment Events

• Information evenings have been held monthly - 10 in Eastbourne, 1 in Hastings. The Operations Manager attended a special event with Home For Good, a charitable organisation helping to deal with the refugee crisis. Over 60 people attended and this generated 5 enquiries, one of which is currently progressing through to assessment.

#### **Retention Events**

- In October 2015, the Fostering Service in conjunction with East Sussex Foster Carer Association (ESFCA), held a 'Children Who Foster' residential trip at PGL, Windmill Hill in celebration of Sons & Daughters week. In August 2015, a picnic was held at Knockhatch for all carers of ESCC children and staff. This continues to prove to be a successful way of raising our profile with agency carers.
- In June 2015, an evening event was held at Bannatynes Spa Hotel, Hastings, to say 'Thank You' to our carers. This was attended by 130 carers and staff.
- The Fostering Service continues to send newsletters to foster carers providing up to date information on the service and looked after children and to promote the service's support groups and training events.

#### **Advertising and Media Coverage**



• This year the Fostering Service originally focussed their recruitment strategy on "Could you foster a teenager". It became apparent in the first part of the year that the take up for this age group was particularly challenging. The strategy was reviewed to refocus our target group to foster carers for all ages. The campaign of "Don't keep them waiting" proved to be more successful.

#### **Marketing Partnerships**

For the first time the Fostering Service was able to secure a marketing partnership with Amey, an ESCC commissioned company, with their countywide van fleet now sporting promotional fostering signage.





#### 3. Foster Care Training

- 3.1 From 1st September 2015 to the 31st March 2016, 589 training places have been taken up by foster carers (last year's equivalent was 554), predicting a slight increase for the overall academic year. Evaluation of the courses by participants shows 89 % to be excellent.
- 3.2 New courses introduced this year have included:
  - Missing and Child Sexual Exploitation.
  - Prevent Awareness.
  - Insiders Course, promoting foster carers' resilience.
  - Fostering Changes, adolescence, addressing behaviour management strategies.
  - Understanding and Supporting Lesbian and Gay, Bisexual, Transgender and Unsure Children and Young People.
  - Legal High Drug Awareness, prior to the law change.
  - Neonatal Abstinence Syndrome.
  - Understanding Autism.
  - Promoting Positive Behaviours 5 day course, supporting foster carers by developing a Behaviour Support Plan.
  - Adolescent Support Discussion Groups, addressing many aspects regarding looking after teenagers.
  - Internet Security / Parental Controls and Filters Course.
  - Digital Photo Albums.
- 3.3 Continual Professional Development Opportunities are also available: 15 foster carers are undertaking a variety of qualifications. These include the level 3 Diploma, Children and Young

People's Workforce qualification, and the Level 3 Training, Assessment and Quality Assuring qualification in assessing occupational competence.

- 3.4 In recognition of the varied expertise, knowledge and skill base of some of our foster carers, it is planned to bring courses in-house. This will do two things, it will enable us to use the existing expertise, knowledge and skills of East Sussex Carers in a training role, and secondly it will be more cost effective to upskill those that need further training. To ensure the quality of training, there is an agreed framework of requirements and support identified:
  - To have a minimum recognised occupational based qualification (Qualification and Credit Framework Level 3 Diploma Children and Young People Workforce).
  - To attend a Train the Trainers course.
  - To plan course content and delivery in conjunction with the foster carer training and development consultant.
  - Quality assurance activities to be undertaken.
  - To gain an education and training qualification at either level 3 or 4.
- 3.5 Planned courses for 2016/17 include developing:
  - Internet Safety Courses, addressing primary and secondary aged children, addressing the risks and management strategies.
  - Added concerns regarding the internet, CSE and Radicalisation, incorporating the Dark Web.
  - Fostering Changes, under 12's course.
  - Caring for asylum seeking, refugee and unaccompanied children.
  - Supporting education and success, a practical approach for primary and secondary aged children.
  - Promoting children and young people's health and healthy living.
  - Practical skills to manage challenging behaviours.
  - Discussion groups, identified subject area, supporting foster carers understanding.
- 3.6 As of July 2016, foster carers will be able to access the East Sussex Learning Portal, to be able to apply to the wide ranging training provided by Local Safeguarding Children's Board and Children's Services courses and to manage their own continuous professional development.

#### 3.7 Men who Foster

The introduction of the 'Men who Foster' group in 2014 continues to be successful, now attracting a consistent membership. The subjects addressed in 2015/16 included:

- Addressing safe care issues.
- What makes a positive male role model?
- The difference between being a parent and a foster carer.
- How does fostering impact on your relationships?

#### 4. Foster carer support and supervision

4.1 The Fostering Service currently has 292 fostering households that provide a range of placements for children and young people including parent and baby placements. Supervision and contact plans are assessed on the complexity of the children placed, taking into account the need of the foster carers and of their family. The pressures and demands over the last year on foster carers and supervising social workers (SSW) have increased, but the quality of the support provided has remained at a high standard.

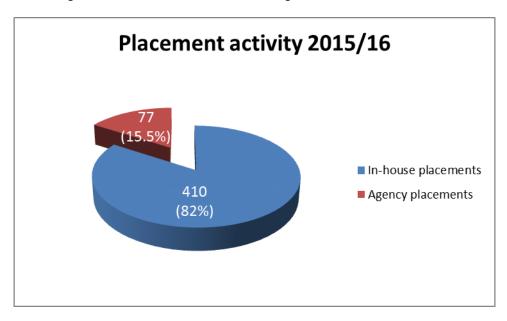
- 4.2 Support groups are available to provide foster carers with opportunities to meet with other carers, to increase support networks and to give the opportunity for shared learning. There are four localised groups in Uckfield, Rotherfield, Eastbourne and Newhaven. There are also four themed support groups: black and minority ethnic children and young people's support group; a parent and child foster carers' support group; a support group for carers of adolescents and a 'men who foster' support group. A "Buddy" system is also available when this is required.
- 4.3 Further support is provided for foster carers through the Fostering Advice line an out of hours advice line service available to all foster carers and supported lodgings providers for 365 days per year. This service is staffed by a team of 7 workers from the Fostering Service, working on a rota basis, to provide support and advice to all foster carers.
- 4.4 There continues to be close working relationships with LAC teams, The Child and Adolescent Mental Health service, The Virtual School and Placement Support services(PSS); all of which are invaluable to supporting foster carers in sustaining placements and endeavouring to meet the children/young people's needs.

#### 5. Health

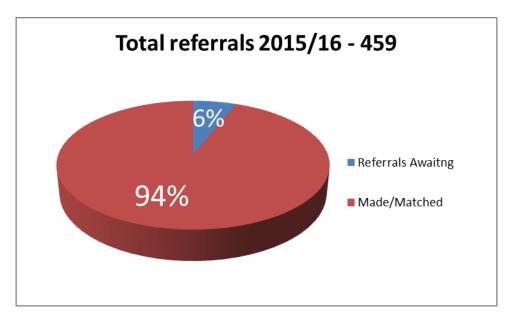
5.1 Meeting the health needs of LAC remains a priority for the Fostering Service. In 2015/16 foster carers continued to prioritise the health needs of their children, with SSWs monitoring and supporting foster carers to ensure timely health assessments are in place, via notifications and liaison with Kent Community Heath Care Trust, the designated nurse for LAC and the LAC nurses.

#### 6. Placement Activity

- 6.1 On 31<sup>st</sup> March 2016 there were 498 children in foster care. 410 of these children were placed with in-house placements. This includes in-house "parent and child" placements, children subject to Special Guardianship Orders placed with foster carers and those children remaining in their "staying put" fostering placements through to independence. There were 88 fostered children placed with agency carers.
- 6.2 The number of East Sussex LAC placed in agency placements has decreased from 94 children (19%) in 2014/15 to 77 (15.5%) at the end of March 2016. Given the challenging matching considerations and complex needs of many of the young people for this reporting period, the Fostering Service would consider this a significant achievement.



- 6.3 18 young people (over 18 years of age) remain with their foster carers under the 'Staying Put' arrangements. There are also 32 children who are currently subject to Special Guardianship Orders placed with East Sussex foster carers. Fostering households also provide adoptive parents for 9 children, with one further foster carer currently undergoing an assessment to adopt a child in placement. Clearly this level of stability is very positive for individual children but it does impact on the number of placements.
- 6.4 Of the 459 referrals received between 1 April 2015 and 31 March 2016, 434 resulted in placements being made or matched. Of the 459 referrals, 153 were ultimately not required and 27 remain awaiting placement (a combination of respite and short-term placements). The figures show an efficient duty service which has converted 94% of referral to placements made/matched which is on a par with last year's performance. In order to meet the challenge of our children with more complex and challenging needs, Fostering Duty managers have worked closely with their operational colleagues to be given advanced notice of pending placement requests.



6.5 The matching process remains vital. The ongoing challenge is that if we match children with complex needs with newly approved foster carers, an extensive support package needs to be put in place, so that foster carers are adequately supported to deal with some of our most challenging LAC.

#### 7. Placement Support

- 7.1 The Placement Support Service (PSS) is currently working with 110 children, young people and their foster carers by providing targeted packages of support both short and long term. In 2015-2016, 24 new referrals were picked up by the service including life story work. 81 support packages were reviewed with 15 pieces of work ending as 'aim achieved'. PSS also responded to 65 emergency or crisis requests from carers that resulted in 141 days of support being provided.
- 7.2 PSS remains a vital and valued resource that provides flexible, robust and creative support to sustain the most challenging foster care placements and in preventing a move to costly agency alternatives. The following examples of feedback from carers demonstrate how much they benefit from this support:
  - 'Placement Support Service is incredibly helpful and the young person comes home happy from their activities'

- 'PSS and activities are a very valuable support for the whole family especially in the holidays.'
- 'PSS gives us a break from our daily challenges.'
- 'Helps the young person increase in self-confidence and raises self-esteem.'
- 'This has helped us get through some difficult times.'
- 7.3 The PSS continues its close partnership with the Looked After Children's Mental Health Service (LACAMHS) by attending their monthly multiagency meeting.
- 7.4 During the reporting period the Virtual School commissioned PSS staff to support 11 children with complex needs who were temporarily without education for a total of 181 days. PSS continues to maintain the positive links developed with the Virtual School who are supportive of the activities PSS provide.
- 7.5 The PSS provides respite holiday and weekend group activities to some LAC aged 5 to 17 during school holidays. The activities provide enriching, fun and educative experiences for children who cannot access community resources. They aim to build confidence, raise self-esteem and to reduce the stigma that some young people feel by being in care. It is a cost effective way of providing support at the most stressful periods for foster carers.

#### 7.6 The PSS has:

- Provided 42 group activities as well as an additional 8 group Saturday activities. 10 to 15 young people attend each activity.
- Offered 451 places to children and young people. 98% of children rate the activities as good to excellent.
- Formed a positive relationship with Rhythmix, a voluntary organisation whose focus with children is music. These activities are provided free and are particularly successful for young people who find it difficult to engage in activities.
- Continued to work with St Bedes who have provided free zoo days as well as free access
  to their sports facilities that have also been popular.
- Negotiated free visits to the local Fire Station and to Raystede animal sanctuary. Children also regularly swim for free at Crowhurst Country Park.

#### 8. User Participation

- 8.1 The Younger User group met six times during the year and following a review decided that a separate group was no longer needed. They felt that a better way of involving more junior aged children should be via SUSS IT (speak up sessions) that take place during the school holidays. This has worked well as an alternative and 29 issues for this younger group of LAC have been satisfactorily resolved. A recurring theme is a need to improving contact arrangements for children.
- 8.2 In April 2015 the Junior Action Day was held and 36 primary school aged children attended, the theme being Protective Behaviours.

- 8.3 The latest Children In Care Council (CICC) commenced on 28th September 2013 and goes from strength to strength. The CICC has decided to continue as an ongoing group in future and to replace members as necessary, rather than start afresh every three years. They have met as a group twelve times. Senior managers from the LAC service, other social work children's teams, and NYAS have also attended.
- 8.4 The 2015 CICC Newsletter was produced and widely distributed to children in care and professionals, as were the Children's Handbook, Pledge and CICC top tip playing cards.
- 8.5 During 2015-2016 the CICC/CICC coordinator attended:
  - 41 holiday activities to promote Speak up Sessions (SUSS IT). 53 issues raised by looked after children were resolved as a result.
  - 23 local and national meetings, events and consultations that included: meeting with the Corporate Parenting Panel, the Children's Minister, the Children's Commissioner, the local judiciary, testing the MOMO app, and meeting with a wider Pan Sussex group.
  - Recruitment panels and events that included appointing the new Children's Commissioner, foster carer recruitment via Sky, and three ESCC staff recruitment panels.

CICC has attended the following personal development and training events:

- 3 members completed Level 1 Leadership training.
- 8 Completed British Youth Council Democracy Champion training.
- 7 have completed I Food Hygiene training.
- 7 attended National Takeover Day.
- 14 children are currently working on their Bronze Arts Award.
- 1 completed Basic First Aid Training.
- 2 completed SPARK representative training, a voluntary organisation set up to train volunteers who wish to do youth work.
- CICC members continue to volunteer both in the community and for ESCC.

#### 9. Working in Partnership

#### **ESFCA**

- 9.1 The Operations Manager of the Fostering Service continues to attend the monthly meetings of the East Sussex Foster Care Association (ESFCA) management group to report on developments in the Fostering Service and Children's Services. This relationship is particularly significant at the moment as the association has, in the last 6 months, gone through a change of chair and trustees. The association is taking forward a new agenda for its members which includes them supporting the fostering services in its operational responsibilities, including informal support, advice and "buddying" of new carers.
- 9.2 The Operations Managers for Looked After Children and the Fostering Service with the Chair of the ESFCA continue to host monthly 'surgeries' for foster carers who can bring issues and problems directly to key managers.

#### Virtual School

9.3 Partnership work with The Virtual School continues to be very significant in the support and promotion of children's educational needs, both for their prospective and existing placements.

Placement stability has a direct correlation with a young person's school placement and if the school can remain consistent when a child becomes LAC, the likelihood of placement breakdown is significantly reduced.

#### 10. The Supported Lodgings Team

- 10.1 Supported lodging providers continue to offer valuable placements for LAC, care leavers and homeless young people in the East Sussex area. Over the last year we have seen an increase in the high level of care needed for very complex young people coming into placement. Our providers have demonstrated their skills, flexibility and willingness to rise to the challenge of accommodating these older looked after children.
- 10.2 There are currently 32 supportive provider households providing a total of 49 placements across the county. Since April 2015, 16 supported lodgings assessments have been undertaken with 9 being approved and a further 6 assessments awaiting approval.
- 10.3 An objective over this past year has been to encourage supported lodging providers to consider becoming approved foster carers, therefore enhancing their potential to provide placements for younger LAC. This has been successful with 4 carers now holding dual registration as foster carers and supportive lodgings providers which enables them to provide care placements for our younger and more complex and challenging Looked After Children before they become 16 years old.
- 10.4 During the last year, supported lodging carers have provided a number of 'step down' placements for children from in-house residential placements as well as from both agency and inhouse foster placements. Significantly, supported lodgings carers have provided 7 placements for LAC moving from expensive external residential provision at a saving of £544,195.
- 10.5 The Supported Lodgings Team recognise the increased pressure on the availability of supported lodgings beds. As a result the team is pushing forward with a recruitment campaign. The team regularly advertises in local newspapers and once a year in Your County magazine. This has proved to be very successful in generating new applicants and interest in the Service.

#### 11. Summary

- 11.1 2015/16 has brought a number of challenges to the Fostering Service: financial constraints and the ever reducing pool of new foster carers to recruit from. Despite these challenges, the outcomes for the Fostering Service have remained strong. However, this has only been achieved by using extensive resources (more staff and management time, energy and commitment) to match our children and young people who demonstrate more risk taking behaviours and complex needs. As with last year's success, this year has been built on a strong foundation of effective support to our foster carers. Agency foster carers who have transferred to ESCC have come to us because of our reputation of supporting our foster carers well. Recruitment of new carers has been challenging not only for ESCC but also for our neighbouring partners (and nationally). All our providers, including our preferred independent foster agencies continue to struggle to recruit any new foster carers. Therefore, our focus continues to be on attracting existing approved foster carers to our authority and on developing and retaining our existing foster carers.
- 11.2 Our referral profiles of children requiring placements have changed considerably over the last year, with carers being asked to take on more young people with challenging and complex needs. Therefore, it is inevitable that placement breakdowns are more likely to occur. Even so, our placement stability has only seen a small increase for children who experience 3 placements or more to just above 10%. This is comparable with the national average.

- 11.3 The Supported Lodgings Service has built on its success from last year, making bespoke and appropriate placements for young people whilst also making significant savings. The care packages provided by this service have been excellent, giving young people the opportunity to develop independence skills with the support and supervision of care providers. The complexity of placements being taken on by the Supported Lodgings Service has necessitated access to appropriate training and support for carers, the take up of which has increased considerably during this reporting period.
- 11.4 We have targeted recruitment and designed our income generation programme around the recruitment of all potential local carers. These carers would then be available, not only for children in East Sussex, but could also be 'sold' to our neighbouring authorities for their use. This would give neighbouring authorities the opportunity of having good quality placements supported by East Sussex Fostering Service at a cost that is less than that of an independent fostering agency.

The Key Management Priorities for 2016-2017 include:

- To continue active recruitment and provision of high quality training and support for our carers so that stability for children is prioritised.
- To continue with an extensive and continuous recruitment strategy throughout the year to attract potential foster carers to come to East Sussex as the preferred fostering agency in this area. This will include targeted recruitment on the borders of East Sussex in order to recruit foster carers that potentially the Fostering Service could make available to our neighbouring authorities.

Adrian Sewell

Operation Manager Fostering Service

Report to: Corporate Parenting Panel

Date: 8<sup>th</sup> July 2016

By: Director of Children's Services

Title of report: Annual Progress Report of the East Sussex Adoption and

Permanence Service 1 April 2015 – 31 March 2016

Purpose of To outline the performance of the Adoption and Permanence Service

report: between 1 April 2015 to 31 March 2016

**RECOMMENDATION:** The Corporate Parenting Panel is recommended to note the contents of the report

#### 1. Financial appraisal

1.1 Services for adoption are supported within the base budgets for CSD. Specific post adoption support is also available in specific circumstances from the national Adoption Support Fund and it is also possible at present to recoup interagency fees for children who are deemed 'hard to place'. There are no increased costs arising from this report.

#### 2. Supporting information

2.1 The Annual Progress report of the East Sussex Adoption Service is attached as Appendix 1

#### 3. Recommendation

3.1 The Corporate Parenting Panel is recommended to note the contents of the report.

#### STUART GALLIMORE

Director of Children's Services

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Local Members: All

**BACKGROUND DOCUMENTS: none** 

#### Appendix 1

#### 1. Supporting Information

	2013/14	2014/15	2015/2016
Number of Children Adopted	57	43	45
2. Number of Adoption Matches (children)	50	56	32
Number of Permanent Fostering Matches (children)	10	7	10
4. Number of East Sussex Adoptive Matches	40	33	26
(children)  5. Number of Consortium Adoptive Matches	1	6	0
(children)			
6. Number of Inter-Agency Matches (children):	_	_	_
Permanence:	4	3	2
Adoption:	9	17	6
7. Number of Prospective Adopters Approved (households) *	44	50	41
8. Number of Permanent Carers Approved (households)	8	4	2
9. Number of Children Approved for Adoption up to 31 <sup>st</sup> March 2016 (including 2 re-approvals)	52	43	53
10. Number of children Approved for Permanence up to 31 <sup>st</sup> March 2016	24	26	14
11. Number of Approved Adopters waiting to be Matched	17	20	22
12.Number of Disruptions presented to Panel:			
Permanence:			0
Adoptions:	1	0	1

#### 2. Recruitment Activity

- **2.1** The two stage recruitment process which is now fully embedded within East Sussex County Council's (ESCC) Adoption Service, received very positive feedback from adopters during 15/16. Prospective adopters reported that they particularly appreciated the support they received during the process. Not only did ESCC's reputation as a welcoming and helpful recruitment service lead to local enquirers choosing to adopt with ESCC, it also attracted significant numbers of adopters from outside East Sussex borders which have been pursued if the geography is helpful. During this period the service continued to offer a dedicated telephone number for enquiries, a specific adoption recruitment email address and an on-line enquiry form to ensure that all enquirers received a prompt and personal service.
- **2.2** The time taken to approve prospective adopters was maintained at an average of nine months, from registering their interest to approval at Adoption Panel. While the service continued to explore ways to reduce this timescale where possible, it was clear that adopters taking control of the timescales during Stage 1 led to delays at this point more frequently than might have been predicted. It had been anticipated that most adopters would want to progress to approval in the quickest time possible, but in reality more applicants chose to take more time to prepare themselves for adoption. However the time taken to assess applicants in Stage 2 remained on target.

- 2.3 During 2015-16 the agency had 287 enquiries about adopting with ESCC. Following receipt of information packs, 81 requests were received for registration of interest forms. The conversion rate from enquiry to registration was 28%, which is a drop compared to 34% in 2014-15, however this still compares well with the Coram BAAF suggested national figures of around 10%. While difficult to be certain, it is suspected that the reduction was due to the decision to pause accepting applications from potential adopters to adopt babies. This decision was taken in order to prioritise applications from adopters wanting to adopt older children and sibling groups. In line with the national picture, there was an increasing mismatch between adopters wishes compared with the profile of children needing placement. Consequently there was a significant drop in new registrations from December to April 2016. Given the recent rise in numbers of children being referred for an adoption placement, as well as an encouraging increase in the number of adopters matched with children, ESCC have reviewed the decision to pause applications to adopt young single children. This appears to have resulted in an immediate increase in the rate of registrations of interest from enquirers.
- **2.4** Throughout 15/16 the Adoption Service continued to organise regular recruitment activities for prospective adopters; profiling the range of needs of each child waiting for a placement. Advertising and recruitment activity in 2015-16 included providing information about open events on the Government Gateway, First4Adoption, New Family Social and Coram BAAF websites as well as reviewing and updating information on the ESCC website, radio advertising, and bespoke advertising on ESCC payslips, at supermarket sites, and on buses travelling around the county. The Adoption Facebook page remained popular in reaching a range of prospective adopters, particularly as it was updated regularly with information regarding local adoption services, and key national developments. Monthly information drop-in events were also held in the evenings and at weekends.
- **2.5** The continued trend of ESCC receiving enquiries from applicants living outside ESCC borders resulted in the service generating increased levels of income from interagency fees. Four ESCC families were 'purchased' by other local authorities in 2015-16. In addition, there have been a further 6 matches identified with other local authority children that are at various stages of progress at time of writing. All will bring income to the service should children be placed ultimately.
- **2.6** All recruitment processes, including stage 1 meetings and preparation to adopt courses, were reviewed during the year in order to streamline practice. A post approval training course was piloted to give adopters a better understanding of the additional attachment needs of their adopted children with tailored support strategies available at the point of placement. There was very positive feedback from this pilot and consideration is being given to setting up two six week courses in 2016-17.
- 2.7 During 2015-16 a further 6 experienced adopters returned for assessment, and one set of foster carers applied to be assessed as adopters for children in their care. In addition, four families were recruited to offer fostering for adoption placements for four children. Three of these four children were placed on a fostering basis with adoptive families where their siblings had previously been placed. The fourth child was placed with a childless couple willing to take the risk of offering a foster placement prior to an adoption placement being made, and subject to the Court agreeing to the care plan for adoption for the child. He has since been adopted, thus ensuring he had the minimum number of moves possible during his time in our care.

#### 3. Children with a plan for Adoption.

- **3.1** The number of children with a plan for adoption increased from 43 14/15 to 53 in 15/16. This scale of increase was not reflected nationally; indeed many Adoption Agencies reported that the number of approvals for adoption had significantly decreased in favour of Special Guardianship Orders. Locally however, the courts responded to a clear Government directive which suggested that adoption should continue to be promoted as a realistic permanence option for young children at the earliest opportunity. During 15/16 28 children were matched with local adopters, with only 2 sibling pairs placed out of county giving a total of 32 children matched in the 12 month period. There was also a marked rise in the number of sibling groups with complex permanence plans, some of which involved adoption for the younger children and permanent foster placement for the older children. These arrangements were very challenging in terms of contact and involved detailed professional and co-ordinated working across children's teams.
- **3.2** The family finding service was refined to more effectively co-ordinate and develop local in house provision, and explore placement options for children approved and waiting for both adoption and permanence. Improving communication between this service and the family support and looked after children's teams and resulting in timely notification of children entering the system with a possible plan for adoption minimising any potential delays. One of the greatest challenges in the past year was the number of children who remained at home during care proceedings and the impact these arrangements had on permanence planning.
- **3.3** The specialist recruitment and family finding staff within the adoption service worked closely together during this period to identify the types of adopters needed to meet the needs of the children coming forward. It should be noted that there was a continued rise in the number of children identified with a plan for adoption who had experienced domestic violence, trauma and loss. Many of these children will have ongoing complex therapeutic post adoption support needs in the future. During this period it was enormously beneficial to apply to the Adoption Support Fund with an identified support package for adopters and their families at the earliest stage in placement.
- **3.4** In November 2015 ESCC participated in an adoption activity day with our former consortium partners. Whilst there was initial interest in a number of East Sussex children sadly it did not result in any matches. However, the children have been successfully matched since with both in house and inter agency adopters.

#### 4. Staffing

**4.1** There have been a number of staffing changes over the last 12 months with a number of long standing members of the team moving on. A small number of these posts were recruited to, but 5 staffing vacancies have been held in order to manage the very difficult budget position the council found itself in during 15/16.

#### 5. Permanence

**5.1** The Adoption & Permanence Service continued to use targeted family finding for those children with a plan for permanent fostering; particularly those children with complex needs or who were part of a sibling group. The permanence tracking workshop met regularly during 15/16 to monitor closely the timescale of permanence plans and ensure suitable matches were progressed.

**5.2** The service had a number of in-house foster carers who were willing to put themselves forward to offer long term care to children already in placement with them, or for those for whom they have expressed a specific interest. This was particularly advantageous for those children who had been "claimed" by the foster carers, and for those children who had expressed a clear wish to remain in that placement. The number of children approved for permanence reduced from 26 in 14/15, to 14 in 15/16. At year end there were 12 children with a plan for permanence for whom the service was actively family finding, this included four sets of sibling pairs.

#### 6. Adoption Support

- **6.1** Between April 2015 and March 2016 there were 36 requests from adopters for post adoption support assessments. Of these, 28 resulted in the provision of support. At year end, 141 families were in receipt of post adoption support packages. This represents a significant increase on last year.
- **6.2** The specially commissioned CAMHS service for adopted children and their families 'AdCAMHS' was funded by the Local Authority CAMHS grant throughout 15/16. The aim of the service was to offer post adoption support to families with dedicated therapy and consultation services. The service was commissioned to work with 40 families at any one time, however there are currently 68 cases open to the service. The service was designed to contribute to adoption stability, promote positive attachments within adoptive families and ultimately to prevent placement breakdown. There was clear evidence collected by the service which indicated that these interventions had had a very positive impact on placement stability.
- **6.3** The adoption service also commissioned individual therapists to provide specialist support to families in areas such as therapeutic life story work and 'Theraplay'. Play, Drama and Music therapies were identified as effective tools in enabling children to communicate and express themselves more creatively. There were also a number of adoption cases where child to parent violence was identified as a key factor and a systemic family therapist was commissioned, with expertise in the 'Non Violent Resistance' (NVR) approach, to offer advice and interventions to families. These interventions were all funded by applications to the national Adoption Support Fund (ASF)
- **6.4** Excellent links were maintained with the Virtual School, who continued to fund two part time adoption support workers within the service. These roles provided adoptive families with support for educational and school-based issues, in order to promote the educational achievements of adopted children within East Sussex. The Virtual School also offered advice and guidance to schools in drawing down the Pupil Premium for adopted children. Training for schools on attachment and on the needs of adoptive children in an education setting, was identified as a key area of intervention.
- **6.5** Closer collaborative links between the Adoption Support Team and Locality Services, particularly with the Duty and Assessment, Family Support, Youth Support and Targeted Youth Support teams were forged, enabling a more seamless service to be provided to families when a family assessment was required. In complex adoption support cases, a team around the child, particularly though not exclusively in adolescence, is vital in

managing risk and safeguarding issues as well as preventing some of our young people returning to care.

- **6.6** During the last 12 months, the Adoption Support Team facilitated a group for adopted children aged 10-12 years, and 2 groups for adoptive teenagers facilitated jointly with AdCAMHS. A further 12 week therapeutic parenting programme was successful in bringing adopters together to focus on adoption issues with the support of two child and adolescent psychotherapists, also under the umbrella of AdCAMHS. ESCC continued with its contract with Adoption UK to deliver support to adopters and funded four support groups at different locations across East Sussex. This contract was regularly monitored and reviewed by the adoption service and evaluated by service users.
- **6.7** The Adoption Service also maintained its close working relationship with the Adoptive Families Group (AFG), set up in January 2013. This is an independent adopter-led group which focuses on lobbying and raising the profile of the needs of adoptive families both locally and nationally. During this period AFG focused on education, the use of Pupil Premium and raising awareness of the Adoption Support Fund in relation to therapeutic support.
- **6.8** The Adoption Service has continued to commission the services of CMB Counselling (a small independent agency) to provide an intermediary service to adopted adults and their relatives, and the Adoption Support Team provided a service to adopted adults wishing to access their records. In March 2016, 45 families were in receipt of adult adoptees support packages (not one off advice).
- **6.9** The adoption service in 2015/2016 held two events for adoptive families. These were social events organised and supported by the service, and designed to enable adopters and their children to meet informally and have a fun day out. These events were well received and attended.
- **6.10** The same sex adopters group met on a regular basis with speakers in attendance from time to time.
- **6.11** The direct contact service supported 300 arrangements during 15/16, and a further 781 indirect contact agreements; both of which demonstrate a substantial increase on 14/15. This aspect of the service requires a high level of professional scrutiny as well as dedicated full-time administrative support.
- **6.12** In 15/16 the Adoption Service trained a caseworker to become a licensed practitioner in the use of 'THRIVE', funded through Pupil Premium. THRIVE is a systemic approach used in relation to the early identification of emotional developmental need in children. It has been used increasingly in schools to help children in their relationships with others and equips them to be open to learning. There were also several THRIVE workshops commissioned for adopters, funded via the Adoption Support Fund.
- **6.13** The Adoption Support Fund (ASF) was rolled out nationally in May 2015 (following the prototype phase which involved East Sussex). As part of its programme of adoption reform, the Government made a financial commitment to fund the ASF until the end of this parliament. This was an acknowledgement of the need to strengthen arrangements for

adoption support. The ASF is available specifically for the provision of therapeutic support. Since the roll out of the fund, the scope has broadened for 16/17 with the eligibility to include children from the time of placement in their adoptive families, intercounty adoptions and Special Guardianship. Since the national roll out of the ASF, East Sussex made 64 applications to the fund and the total agreed is £219,965.80.

#### 7. Adoption & Permanence Panel

- **7.1** There have been a number of changes to the membership of the Adoption and Permanence Panels during 15/16, but quoracy was maintained. Panel processes and venues were reviewed during this period in order that best value for money was achieved, and savings made. This resulted in a change to the venue, a reduction in the frequency of Panel meetings and all panel members now receive their papers electronically. A very successful Panel training event took place in September 2015 facilitated by Elaine Dibben from Coram BAAF. The topic of Adoption Matching was enthusiastically discussed.
- **7.2** Kent Health Care Trust (KHCT) were commissioned for 15/16 to deliver all medical advice to the Panels, and all initial health assessments and adoption medicals for Looked after Children. They encountered a number of personnel issues during this timeframe which resulted in the emergency appointment of a number of locum staff. At year end KHCT were in the process of recruiting to two permanent medical advisor posts specifically to work with ESCC children and the Adoption Panel.

#### 8. Consortium & Regionalisation

**8.1** For 12 years East Sussex was a member of the South East Regional Consortium together with Brighton and Hove, Bromley, Bexley, Kent and Medway. Brighton and Hove left the consortium in July 2014, and Kent's position changed following the differently commissioned relationship with Coram. Medway, Bexley and Bromley forged links with Central London local authorities. In Jan 2015 ESCC joined the South Central Consortium in together with a number of South Eastern local authorities and PACT, a voluntary adoption agency. In April 2015 the government and DfE announced the introduction of Regional Adoption Agencies whereby existing consortium arrangements were reviewed. There was an expectation that all local authorities would join together in regions to submit a bid to become a new entity, and that it should include at least one voluntary agency. ESCC were instrumental in compiling a bid together with Brighton & Hove, Surrey and West Sussex. This was submitted in September 2015 but was not successful. However, the four local authorities have continued to work closely together, developed a senior management board and an operational group to drive forward this agenda under the banner of Adopt South East.

#### 9. Management Priorities 2016/17

 Using the expertise developed in ESCC's outstanding Adoption Service to drive forward adoption recruitment, practice innovation and collaboration both locally and across the region, with a view to generating income or attracting grant funding.

- Consolidate targeted recruitment of adopters for ESCC children, whilst maintaining a strategy of over recruitment in order to release additional resources/funds particularly in the Southern region.
- Work together with other Local Authority partners in Surrey, Brighton & Hove and West Sussex to develop an effective region. Ensure regional developments bring added value to the service and greater local placement choice for children.
- Update and revise policies and procedures in accordance with new regulations and strategy guidance.
- Maintain and extend adoption support developments, including the revised CAMHS contract and close partnerships with the Virtual School. Ensure continued use of the Adoption Support Fund to full effect.
- Ensure the contract with KHCT maintains a good standard of medical support across Adoption and Fostering Services.

Carole Sykes.
Operations Manager,
June 2106



# Independent Reviewing Officer (IRO) Annual Report April 2015 – March 2016

The Contribution of Independent Reviewing Officers (IROs) to Quality Assuring and Improving Services for Looked After Children (CLA)

This Annual IRO report provides quantitative and qualitative evidence relating to the IRO Services in East Sussex as required by statutory guidance.

The IRO Annual Report must be presented to: Corporate Parenting Board and the Local Safeguarding Children Board.

#### 1. Purpose of service and legal context

- 1.1 The IRO service is set within the framework of the updated IRO Handbook, linked to revised Care Planning Regulations and Guidance which were introduced in April 2011. The responsibility of the IRO has changed from the management of the Review process to a wider overview of the case including regular monitoring and follow-up between Reviews. The IRO has a key role in relation to the improvement of Care Planning for CLA and for challenging drift and delay. One of the key tasks for IROs is to build relationships with children, young people and the professional and family network to enhance effective planning for positive outcomes.
- 1.2 The National Children's Bureau (NCB) research 'The Role of the Independent Reviewing Officers in England' (March 2014) provides a wealth of information and findings regarding the efficacy of IRO services. The foreword written by Mr Justice Peter Jackson; makes the following comment:

The Independent Reviewing Officer must be the visible embodiment of our commitment to meet our legal obligations to this special group of children. The health and effectiveness of the IRO service is a direct reflection of whether we are meeting that commitment, or whether we are failing.

#### 2. Overview and Update

#### **Key messages**

Achievements for 15/16 included:

- The delivery of outcome focussed care plans
- Enhancing children and young people's understanding of IROs and Child Protection Advisors (CPA) roles and responsibilities
- Effective communication with operational teams
- Increased quality assurance feedback activity for locality and children looked after teams
- Continued challenge to the operational teams regarding care planning
- Implementation of new legislation for permanence
- 2.1 The single child's plan is now integrated into the whole system and is designed to be responsive and dynamic to the child's changing needs and environment. Since last summer the new approach to child protection conferences has been piloted across the whole service using the headings below as the central focus for the conference.

2.2

What's Working	What are we	What will it look like	Who does what, by
Well?	worried about?	if things improve	when?
(Strengths)	(Risks/Needs)	(Goal)	

2.3 Building on this with the implementation of the new social care information system, it is also now central to the processes involving children who are looked after. The purpose is to enhance collaboration with children, parents, carers and other professionals making the plans more accessible, relevant, specific, incremental and focussed on the identified outcome.

#### 2.4 See below for brief example:

What's working well? Strengths	What are we worried about? Risks/Needs	What will it look like when things improve?  Goals	W	ho does what, by when?
Billy and Barney's behaviour has been calmer since being placed in foster care Billy and Barney	Billy and Barney have not shown any distress or emotional response after leaving their mothers care.  How their experience of not	Billy and Barney are able to show their feelings and vulnerability, trusting that they will be comforted and listened to.	1)	K and SW will do some play activities with them to help them understand about foster care and their care plans. Starting within the week.
appear to be responding to boundaries and	having their needs for warmth, comfort, food, education and nurture met has affected them over time	Billy and Barney begin to see their needs as important and expect them to be met	2)	K will do activities with the boys to build their selfesteem and confidence and help them to understand what is and isn't safe.

Barney is learning not to retaliate if Billy smacks him.	How the changing moods and reactions to them from their parents has affected them.  Billy and Barney can be very physically aggressive towards each other.  Billy and Barney crave adult attention and can be over familiar with people that they don't know making them vulnerable.	Billy and Barney learn to make sense of their experiences and can take part in thinking about and talking about what the options are for their future and what they want to happen.	3)	Starting immediately. SW and foster carers to consult with LAC/CAMHS to think about meeting the boys' emotional needs and whether interventions like theraplay might be helpful for Billy and Barney.
	Impact of losses they have experienced siblings, parents. Barney has asked mum where her baby is.			

2.4 IROs update the care plan during the review to reflect progress and decisions made at the review. To manage a particularly difficult review or to enhance participation IROs have used flipchart paper and held the review in the same way as a child protection conference to good effect. There is an evaluation exercise currently underway regarding the new conference model and the outcome will inform the ongoing development of the LAC review process. So far the feedback has been very positive but it is one part of continual improvement that will be reviewed, revised and enhanced over time.

#### 2.5 Problem resolution and escalation

- 2.5.1 One of the pivotal roles of the IRO/CPA is to raise issues affecting a child's care where, for example, performance issues, care planning and resources are affecting the child or young person's progress. IROs will always discuss issues with the social worker or their manager but if there is no resolution there is a formal process known as a Dispute Resolution Process whereby the issue can be escalated to the attention of senior managers and ultimately the Chief Executive and Cafcass for resolution.
- 2.5.2 In previous annual reports only those issues that go into a formal dispute were detailed. These are few and many more are resolved before getting to the formal process. Although we do not at the moment maintain separate records of these, over the last year there have been at least 30 children where issues have been raised by the IRO and these have been resolved without going into a formal dispute.
- 2.5.3 Although many and varied broadly the main themes were suitability of placements, drift in care planning including planning for permanence, delay in revocation of Placement Orders, delay in issuing care proceedings, delay in completing risk assessment to inform planning, out of date recording and plans, encouraging broader look at care planning options (placement with parents for example) and encouraging timely decision making sure that children know about the things that are important to them such as school placements.

- 2.5.4 Some examples include 3 children who are placed together permanently have been asking to have this confirmed but there has been delay due to the social worker not having completed the necessary paperwork. The IRO advocated on behalf of the children and the matter was resolved. A young person's placement had broken down and the IRO advocated for an assessment of the mother to be included in the care planning and this was resolved but will need on-going review. A further example involves 2 siblings whose placement was breaking down and there were no placements available for the children to be placed together given their complex and challenging needs. Although understanding the difficulties the IRO was clear that she did not agree with this care plan. A placement was found for them together but the IRO was then once again on the brink of raising a formal dispute because there was no clear risk assessment and the placement was very near to their mother's home. An urgent risk assessment was undertaken and the placement went ahead.
- 2.5.5 There is good communication between the IROs, Practice Managers and Social Workers and as well as raising issues, IROs acknowledge good practice. This is also often escalated to senior managers so that it is acknowledged across the service. Examples of these include praise for effective direct work with a child, speedy and timely decision making, managing changes for a child smoothly and passing on children's feedback. An example of this is two young people who spoke about their foster carers in the review, one saying that the best thing about his foster home was "his opinion always counts" and the other child said "they are the most loving and caring people in the world".
- 2.5.6 Over the last year there have been 2 formal challenges using the Dispute Resolution Procedures.
- 2.5.7 One involved a young person with very challenging behaviour whose placement ended suddenly due to the unexpected death of one of the carers. There was evidence that his placement was struggling to meet his complex needs and there was a delay in an assessment of this placement. Consequently a dispute was raised to challenge the delay in the assessment. This was escalated to senior managers. The assessment was completed and the young person's placement was changed.
- 2.5.8 The other was where there was drift in care planning for a child who was voluntarily accommodated. The IRO initiated a dispute and raised this with senior managers. Proceedings were initiated and there is now a clear plan for the child.
- 2.5.9 The dispute resolution process is currently under review to change the focus to 'issues resolution' whilst maintaining the focus on the professional challenge. This is due to go for wider consultation.

#### 2.6 New legislation

- 2.6.1 Reflecting the views of children and young people who are securely settled in permanent placements the law changed this year to reduce the levels of Children's Services intervention in their lives. Specifically this means potentially having one review meeting a year. Where cases are reviewed on an annual basis there will be a paper review that the IRO undertakes by consultation every 6 months. Also social work visits to CLA where annual reviews are agreed can reduce to a minimum of 6 monthly instead of 3 monthly.
- 2.6.2 These arrangements are agreed by IROs at a review having been authorised by CLA services and are specifically for children who have been in a permanent placement for 1 year. This is currently being trialled with an identified list of potential children and will be evaluated in the autumn.

#### 2.7 Contact cards for children

- 2.7.1 The idea of having an introductions card with the contact details of the IRO and a brief explanation of their role for children and young people to have when they are first accommodated changed into a card with the contact details of the social worker as well as the IRO and this is currently being finalised by the Children in Care Council.
- 3 Quantitative information about the IRO/CPA service

1,229 CLA review meetings were held in the year up to 18<sup>th</sup> February, 2016 (Compared with 1688 in 12/13 and 1530 in 13/14 and 1232 in 14/15)

3.1 Although THRIVE programme is no longer in place the targets for the year remained.

As at 31 <sup>st</sup> March 2015	Thrive target	Actual figures
СР	502	469
LAC	522	548
31 <sup>st</sup> March 2016	Target	
СР	469	459 (18.2.16)
LAC	522	548 (18.2.16)

- 3.2 CLA numbers have been stable over the year ending last year on 548 and on the 18.2.16 they were also 548. However the trend of numbers reducing has continued and at the time of writing they are below 540 but they are still above the target set of 522.
  - 3.3 There are minor differences in the profile of the children as at the 18.2.16.

31.3.15	18.2.16
41% female	42% female
• 59% male	• 58 % male
• 15% BME	• 14% BME
6% have a disability	<ul> <li>7.5% involved with disability teams</li> </ul>

- 3.4 A closer look at the figures indicates that there are marginally more children 52% who are 11 and under and within this group 55% are male. Consequently the differential in this cohort is significantly lower than the 12 and over group with 62% male and a differential of 24%.
- 3.5 The analysis of our CLA population who are BME is complex and should also take into account areas UNCLASSIFIED Version 2 21/06/16

of deprivation. The numbers of children in East Sussex are relatively small but the highest cohort of CLA are white any other background (19 children). We know that in the community as a whole this is also the highest cohort and out of this group the majority are Polish (according to schools information so therefore only reflects school age children). However this does not appear to be reflected in the CLA group where there are 4 children of Polish heritage representing 21% of this group. Ofsted has recently published national information about the personal characteristics, including age, gender and ethnicity, of all children looked after on 31 March 2015 as well as details of the child's placement, including the type of placement, and location.

- In terms of pressures within East Sussex the numbers for children aged between 10 and 17 is the same as the national picture of 60% and within that group the highest numbers of children who are looked after are aged between 15 and 17. Much can be written about the complexities of working with these young people but the review process provides a forum for the young person and agencies to come together to consider their needs and develop personal plans.
- 3.7 Another key finding of the Ofsted report was that CLA from Ethnic Minorities were more likely to be placed in an area with higher levels of crime. Areas with higher levels of crime had 38% of BME children living within them and 25% of White children. The opposite is true in ES but the numbers are so low that it is difficult to draw conclusions. As at 31<sup>st</sup> March 2015, 5.1% of CLA from Ethnic Minorities were placed in areas with the most crime (top 25%), compared to 12.4% of White British CLA. As at 31<sup>st</sup> March 2016, 7.7% of CLA from Ethnic Minorities were placed in areas with the most crime (top 25%), compared to 13.0% of White British CLA. There will be further analysis and consideration of the issues affecting CLA in East Sussex over the coming year.

#### 4 Children's Participation

- 4.1 Encouraging children and young people to take part in their reviews begins at an early age in recognition of the importance of this to his or her self-esteem and self-efficacy and the consequent impact on good outcomes. Ways of engaging children are many, varied and highly individual and we try to measure this in a number of ways.
- 4.2 Some national standard measures for children are reported quarterly to the Department of Education. Our target figure for children's participation in their review for the year is 95%. This is consistently exceeded and this year was higher again than last year at 98.5% compared with 98.2% in 14/15, 95.4% in 13/14 and 96.9% in 12/13. (NB however our figures for this year only go up to the middle of February due to a reporting issue following the implementation of the new recording system in February 2016)
- 4.3 There was an increase in children and young people attending their reviews, over half, 51.8% compared with 49.1% in 14/15.
- 4.4 14 children did not participate at all in their reviews. The majority of these were children who were not of an age or understanding to contribute to the review or because it was so complex and there were so many other people speaking to them it was not appropriate to include them on that occasion. The remaining 4 were young people aged 16 & 17 who were either due to attend but did not do so on the day or who are clear that they did not want to attend.

#### 5 What children and young people have been saying to their IRO/CPA

A young care leaver who is now 22 got in touch with his IRO (who had not seen him for 4 years) asking to meet for coffee, so he could let him know "how well he was doing". They arranged to meet at the local Costa Coffee shop (other coffee shops are available) and he was very proud to tell him that he was now living independently in his own flat and was working as a care assistant in a residential unit for adults with learning difficulties. He said he wasn't sure if he would have been able to achieve all this without the consistent support and encouragement that the IRO had given him during LAC Reviews whilst he was being looked after and he had remembered what the IRO had told him about believing in himself and always doing his best. He felt the IRO had been the most consistent person in his life (apart from his foster carers) for the five years he was looked after until he was eighteen.

A young person thanked their IRO for suggesting life story work as it had been very helpful.

A girl wrote to her IRO thanking her for asking her questions (consultation for Lac review) as sometimes they make her feel safe.

Another rang to ask the IRO to help them with a complaint which they duly did and the outcome was positive. A young person rang their IRO to ask who their social worker was because they had been transferred to another team and didn't know who they were.

#### 6. Qualitative information about the IRO service

#### 6.1 Late reviews

- 6.2. Services for CLA are highly regulated with specific timescales for reviews. The unit work hard to achieve this so that children's plans can be considered in a timely way. Over the last year we have developed new practice guidance for managing timescales when reviews are adjourned or held as a series of meetings. Due to the way these have previously been recorded, in the short term this resulted in a small increase in reviews regarded as late. Unfortunately due to reporting issues following the implementation of the new recording system we do not have absolutely accurate data but there were 6 late reviews reported which is the same figure as in the previous year.
- The majority of these were due to meetings needing to be adjourned due to key people not being present or where the team was not notified of a placement within timescales. One was a couple of days late because it was out of area, the young person had a number of other meetings and key professionals who were important to the child and to care planning were only able to make it on that day.

#### 6.4 Permanence Outcomes

- 6.4.1 A central function of the IRO role is to ensure timely planning for outcomes for permanence for children and to challenge any drift. IROs liaise closely with Children's Guardians when there are care proceedings and contribute their views to the final care plan.
- 6.4.2. A permanence plan should be discussed and agreed at the second review. Looking at children under 12 only, 12% did not have a permanence plan agreed by the 2<sup>nd</sup> review. This amounted to 10 children and most were situations where there was new information or a new event to consider thus causing reasonable delay but no significant drift. However for 3 children the issue of permanency was not addressed as robustly by the IRO and there was some drift but this has now been addressed.

#### 6.5 Children who put themselves at risk

- 6.5.1 As part of monitoring services for children who are at risk from, for example, child sexual exploitation, IRO/CPAs record whether a child is identified as at risk and whether agencies are working together effectively to reduce that risk. IROs assessed 124 children and young people as being at high risk. For 7 of these young people the IROs did not judge that agencies were working together sufficiently to address the risks. IRO/CPAs follow this up on an individual basis with the relevant teams.
- 6.5.2 Four of these children were part of the group mentioned earlier of children where issues were resolved without recourse to formal dispute procedures. One young woman is vulnerable to child sexual exploitation and has recently been placed in a secure unit. Another was a young man who was putting himself at physical risk at work.
- 6.5.3 The final one of these 7 is a young man who is experiencing considerable delay in the resolution of a criminal investigation involving an alleged sexual assault. This has been going on for over 6 months and it is preventing effective planning for him. IROs have raised the issue of children and young people waiting for the resolution of police proceedings with senior managers because it has such a significant impact on young people and their ability to progress in their lives including with education, placements and becoming independent.

#### 7. Professional Profile of the IRO and CPA Service

- 7.1 The IRO service sits within the Performance and Planning Directorate of Children's Services and is managed by the Head of Safeguarding, Douglas Sinclair, and two operations managers, Sue McGlynn and Alex Sutton who have the leads for the IRO and Child Protection Adviser (CPA) role in Child Protection and LAC respectively. When the unit was created, chairing Child Protection Conferences (CPC) and LAC reviews were separate specialisms. These two roles are further separated by the different legislation and regulatory protocols underpinning them. Although in the main the roles are no longer separated the names have stuck and chairs have been referred to within this report as IRO/CPA.
- 7.2 The IRO/CPA team is currently made up of 9.6 fte staff at Practice Manager level (LMG2). This equates to 10 IRO/CPAs, 8 working full time and 2 part time. In order to manage the day to day demands of the service across the year the Unit has at times required the services of two part time independent consultants.
- 7.3 This reduction in numbers for children subject to Child Protection plans has had a significant impact on IRO/CPA's caseloads and with the advent of the new caseload weighting system IRO/CPA's are seeing their workloads reducing and the average of 90 cases was sustained throughout the year, although this number is still above the national recommendations of the IRO Handbook of between 50 and 70 cases.
- 7.4 IRO/CPAs undertake a number of different activities:
  - 6.6 IRO/CPAs chair CP Conferences as well as CLA reviews
  - 3 IROs chair CLA reviews
  - IRO/CPAs also see and quality assure all referrals for a conference on a duty basis
  - 1 IRO has specialist lead for children with disabilities
  - 2 IRO/CPAs lead LSCB training
  - 1 IRO/CPA is part of the Young People's Participation Group
  - 1 IRO/CPA chairs PREVENT meetings
  - 2 IRO/CPAs led the implementation of the new Conference Model.
- 7.5 Amanda Glover, Local Authority Designated Officer (LADO), is also part of the unit and has responsibility for managing allegations against people who work, care or volunteer with children.

  Operations Managers Sue McGlynn and Alex Sutton act as LADO when Amanda is on leave.

#### 8. Conclusion and actions for the year ahead

An inescapable pressure over the past year has been the impact of the financial savings that need to be made by the council. Promoting stability for children and young people whose lives have been characterised by instability and abuse so that they can be safe, flourish and realise their potential is a complex challenge to the skills and resources of the service as a whole. During this time of financial pressure, delivering any changes safely for children and young people will draw on the need for teamwork between children, social workers, IRO/CPAs and colleagues in health and education. The effectiveness of this relies on the continuation of good communication and IRO/CPAs raising issues, where necessary, in a timely way. The IRO/CPAs are ideally placed to have eyes over the wider system and to identify any emerging concerns at an early stage to assist in keeping children safe.

#### **Key messages**

Improvement activities for the year ahead:

- Half day workshops and audits focussed on Mental Health; Care Leavers; diversity needs; sibling contact
- Improved quality of outcome focussed care plans
- Review progress of implementation of new procedures for Annual reviews
- Develop new Dispute Resolution procedure
- Consideration to how the IRO role may function within proposed innovations bid to central government in developing our work with adolescents



# East Sussex Return Home Interview and Advocacy Service Delivered by Missing People

Annual Report: July 2015 to 31st March 2016

56% take up of RHIs 32 CYP received ongoing support

9 local volunteers recruited

100% CYP offered 24/7 support

Safety plans, including for suicidal CYP and exploited CYP 211 RHIs done

All targets met or exceeded!

67% CYP reached within 72 hours

374 CYP offered a service

100% of parents & carers offered 24/7 support

96% of CYP gave permission to share everything they told us

33 schools and colleges informed of our services

18 parents given extra support

Presentations to social workers, schools and colleges

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### 1. Executive Summary

The charity Missing People is the UK's only charity dedicated solely to missing children and their parents & carers nationally. We are specialists with over 20 years' experience in supporting this highly vulnerable group. 24 hours a day, 365 days of the year, we work across the UK to reconnect missing children with a safe place and to provide a space for them to explore their options and problems without judgement.

We are commissioned by East Sussex County Council to provide a Return Home Interview Service and a 1-1 Support to children and young people across East Sussex between July 2015 and 31<sup>st</sup> March 2016.

Return Home Interviews (RHIs) are being offered to children and young people under the age of 18 who have been missing. RHIs aim to find out why young people went missing, what happened while they were away, and what support they need to be safe and prevent them going missing again.

Missing People took part in the Railway Children's research report into the Social Return of Investment for return home interviews. The cost finding was that £1 invested in RHIs and follow-up support achieves a social value of between £3 and £7, with a best estimate of £5.27. The report showed that of the young people receiving a RHI, 73% of their parents or carers said they had reduced stress. Positive outcomes for stakeholders were; safeguarding, achieving shared objectives, costs savings when missing episodes reduced and provided with police intelligence.

The 1-1 Support is offered to young people identified as vulnerable due to their missing experiences and provides one to one tailored support to help reduce their risk of harm.

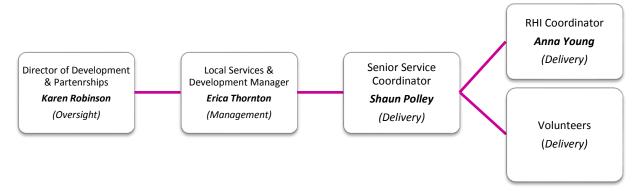
East Sussex County Council recently led the jointly commissioned Pan Sussex Missing Children's Service. We were successful in winning this three year contract and are delighted to continue working in partnership with East Sussex County Council to improve outcomes for vulnerable children, ensure independence and enhance all partners' ability to safeguard and reduce risk to missing children.

This report sets out delivery and impact between July 2015 and 31<sup>st</sup> March 2016 and demonstrates how embedded our service is in management of risk to missing & exploited children.

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# 2. Project infrastructure and planning: progress to date

#### 2.1. Staffing



#### 2.2. Volunteers

Our two fully trained volunteers began delivering RHIs in December 2015 and helped meet and greet Pan Sussex candidates for the second round interviews at our Head Office. We recruited seven new volunteers in December giving us a volunteer team of nine. They began their induction in January 2016, due to the tender process we have delayed the full training until our Pan Sussex staff are in place. Our volunteer team will conduct RHIs and support

"I think having a volunteer come to see me is great because they aren't being paid to be there...they must really want to be there"

Young person (15)

the administration of the project alongside the staff team. We plan to recruit more volunteers across Sussex and Surrey over the next three months.

3

volunteers will have an enhanced DBS check and 35 hours of training and induction in readiness for their roles.

## 3. Project Delivery: Progress to Date

#### 3.1. The independent voice

In East Sussex we are pleased to be working in partnership with children's services and understand that there are occasions when another professional such as the social worker will be the most appropriate person to offer that young person a RHI.

Research tells us that missing and runaway children respond positively when a truly independent and neutral person offers them a Return Home Interview<sup>1</sup>. In this context, many children define 'independence' as someone who works outside of the statutory sector and who has no 'official' powers or involvement in their care. For example, some young runaways 'feel more secure [talking to other services], because they need to have your permission to tell anyone, unless they think you're at risk $^{2}$ .

exploitation London: Barnardo's and Paradigm Research

Here to Listen - Children's Society 2013

Smeaton, E. (2013) Running from hate to what you think is love: The relationship between running away and child sexual

Our team have worked with Social Workers in East Sussex who share this experience, and often encourage our staff to approach the young person in the hope that this independence encourages disclosure. We have also conducted joint visits with Social Worker as a means of facilitating positive interaction either way.

Most importantly, we like to promote choice, and when a young person has a professional they would prefer to see – like a Social Worker or police officer - we encourage this to happen and lend our support as needed.

"My experience of Missing People has been very positive. They are skilled in working alongside young people and advocating their views and experiences whilst having an holistic view of their situations and the risks present"

Sharna Cass, MASH Manager

#### 3.2. Referrals

**484** missing episodes have been referred out of 521 missing between July 2015 and 31<sup>st</sup> March 2016, an average of 12 per week. East Sussex County Council commissioned Missing People to offer RHIs for 425 missing episodes in this time; therefore we have met and exceeded the requirements of the contract.

The referral procedure changed in the last quarter when we began receiving electronic notifications from COMPACT. This mechanism changed to help us save the administrative burden for the Police team and enabling us to reach young people soon after they return from being missing.

Sometimes young people choose to be seen by a Children's Services worker because of their preexisting relationship. On other occasions police or social workers feel it would not be appropriate for us to conduct the RHI if, for example, the young person is under the age of eight.

"I think it is important that we have been able to develop good working relationships with the Missing People team within the MASH as we have continued to liaise, assess and monitor the CSE risks to young people in East Sussex, my responsibility being the Hastings and Rother area, this then provides us with clear opportunities to make clear decisions and respond within the 72 hour timescales within our child protection guidelines"

Paula Black, MASH Manager

As soon as we are aware that a young person has returned from being missing the team attempt to make contact with a young person up to three times to offer them an RHI. The interviews are designed to gather information on why a young person was missing, what happened while missing and to assess their support needs so that relevant services and support can be put in place to prevent future harm and future missing incidents.

#### 3.3. Delivery

Since July 2015 we were able to reach and *offer a service to 77%* of all missing episodes. *56% of young people* offered an RHI *received an interview* with 61% being the highest take-up rate in Q3.



Highlights for the year to date:

- We have achieved **56%** uptake of young people agreeing to a Return Home Interview
- We have reached 77% of individuals referred to the service

We have offered a service to 93% (n484) of all missing children incidents in East Sussex. While 12% (n113) of those referred were unreachable, we have written to these young people to let them and their parents & carers know we are here 24/7 in case they decide they would like to access our support. Of the children we offered a service to, we managed to reach 77% (n374) and verbally offer the service. Of these;

- 55% (n211) of episodes young people agreed to a Return Home Interview
- 31% (n119) of episodes young people declined a Return Home Interview
- 11% (n44) of episodes parents or carers declined a Return Home Interview for their child

In October 2015 we began collecting data for time taken, individuals, legal status, schools and risk indicators which is displayed in more detail in various charts and graphs in this report. Tables containing detailed breakdowns of the number of return home interviews completed by age, sex, legal status, LAC status, school are contained in Appendix 1 (page 12).

#### 3.4. Time taken (72 hours)

Highlight for January to March 2016:

- 67% of episodes young people were contacted within 72 hours of referral
- 55% of RHIs were delivered within 72 hours of referral
- 85% of RHIs were delivered within 5 consecutive days of referral

In October 2015 we began recording the time it takes to make contact with a young person from after they return from a missing episode. We continued to monitor the time it took to contact from the time we received the notification from police because it wasn't until 8<sup>th</sup> December that we began to receive notifications directly from COMPACT. Missing People are now able to attempt contact with from soon after the time of return.

The data below shows how successful we have been in making contact with young people soon after they return from a missing episode. The number of episodes relates to the number of times we were able to capture this information. You will see from the chart below that we conducted

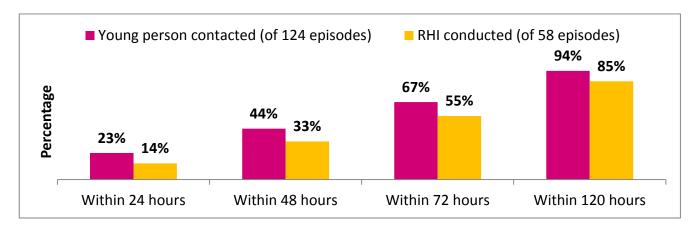


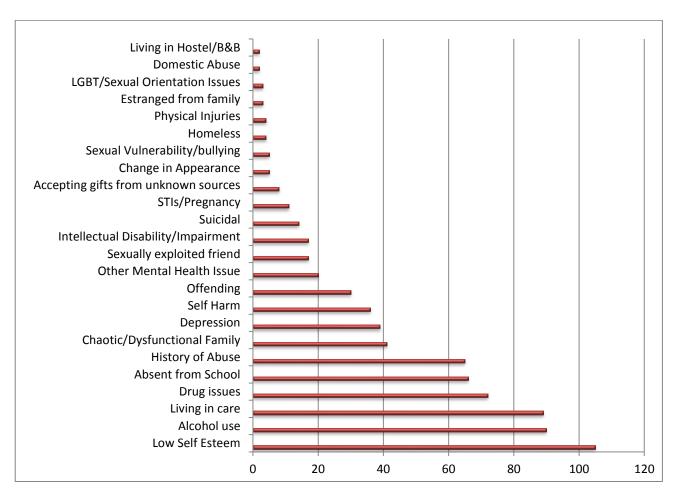
Table relates to data collected between Jan 2016 and March 2016

#### 3.5. Weekend team

After successfully winning the contract to deliver RHIs across Sussex and Surrey we were able to recruit two Telephone RHI Coordinators who are based at our head office in London. They work weeked shifts, taking new referrals from Police and making contact with all young people and their families. This ensures that we deliver a seven day a week service and better safeguards those young people going missing over the weekend. This will also increase capacity to reach the 72 hour deadline.

#### 3.6. Risk Indicators Identified

Since October 2015 (approx. 110 RHIs) we have recorded any of the OCC's list of risk indicators identified during an RHI. We anticipate this analysis will develop as we move into a Pan Sussex level of delivery. The chart below relates to risk indicators identified during each missing episode.



#### 3.7. Safeguarding

96% of children gave us permission to share every word they told us during the RHI!

Understanding why young people run away is essential to assessing risk and planning for the future safeguarding of that child. We find out why children ran away by working in a child-led way so that the child feels safe to talk to us. We have over 20 years' experience of working in this empowering way, gaining the trust of children by employing and training non-judgemental and highly skilled people

who will support them to open up and accept help. As a result, 96% of children give us permission to share every word they told us with statutory partners. If we had a concern that a child was at risk of significant serious harm, we would breach confidentiality if we were unsuccessful in getting their consent and work together with you to keep them safe from harm. We ensure that every child we meet is 100% clear on what will happen with the personal information they have shared, who will see it and what will happen next. We pride ourselves on the care we take to do this and children tell us it makes them feel safe in our hands. We feel that it helps them tell us more which allows us to work with them to address any harm they may have suffered or be exposed to.

"I can talk openly because I know what's going to happen next. They never hide things from me" Young person (14)

When conducting RHIs we received information from young people on 15 occasions that we assessed as being a significant safeguarding concern, subsequently sharing with Children's Services and/or Sussex Police and completing a Statement of Referral for each.

### 4. Added Value

#### 4.1. 1-1 Support Service: referrals

Missing People's 1-1 support is designed to give practical and emotional support to young people who have been missing and where the risk of harm increases due to their pattern of absconding. They may need support with issues such as self-esteem, safe relationships, bullying and safety planning. For the length of the contract we have provided *32 young people with 1-1 support* which *surpasses our contracted targeted of 25* young people provided with 1:1 support.

#### Aims of 1-1 support;

- identify goals with every young person we support and plan an intervention which helps achieve these goals
- see each child weekly for a minimum of six weeks and a maximum of nine months
- identify the push and pull factors causing their missing episodes and develop plans to address these
- Support young people to understand and be resilient to (for e.g.) safe relationships, family breakdown, living in care, exploitation, bullying, self-esteem etc.
- Speak up for young people who need assistance articulating their needs to parents, carers, social workers and other professionals.

### 4.2. 1-1 Support Service: delivery/case studies<sup>3</sup>

#### Amy (not real name), female, age 11

We first met with Amy for a return home interview in December 2015. Amy was a victim of domestic violence when she was younger and had difficulty control ling her emotions, as a result

she was frequently running away when she felt stressed or overwhelmed. Amy was particularly vulnerable as she seemed to have limited understanding of the risks posed to her whilst she was missing. Amy had also not engaged in education at mainstream school for three months. We were able to offer listening support not only to Amy but also to her mother who was having a difficult time managing Amy's behaviour. This support took place at the initial return home interview and at a follow up session in December.



We were able to help ensure Amy had a smooth transition to a more suitable school by providing weekly 1-1 support sessions to her at her new school over a period of 10 weeks. These support sessions gave Amy the chance to express her emotions and explore what "safety" means. Amy has completed a safety plan which helps her to identify who safe adults are (police/teachers/Mum) and what she can do if she feels like running away (calling the Runaway Helpline/talking to Mum).

Amy told us recently that she enjoyed her support sessions with Missing People as she thinks that tasks are fun but they also make her think about how to stay safe. Amy said she feels she can trust her Missing People support worker. We have been able to provide Amy with a consistent and reliable source of support through a difficult time for her and her family. We were also able to facilitate a handover to a long term support service for Amy to ensure that her emotional and education needs are met.

Since commencing support with Missing People Amy has not been reported missing again and said that if she feels she wants to run away in the future she has a better understanding of safety and how to manage her emotions.

-

<sup>&</sup>lt;sup>3</sup> Missing People always use composite case studies with the specific intention of avoiding anyone recognising themselves or their own clients. In this report, the composites are made up of East Sussex children.

#### Chloe (not real name), female, age 13

We first met Chloe for a return home interview in October. Chloe was running away because she was having problems at home (arguing with her parents) and she had also formed a new friendship group who were drinking and using cannabis.



Chloe said that during the initial meeting she felt able to talk openly and honestly about her feelings towards her family and her new friends because we explained we would only share information if there were risks involved. Chloe also disclosed her history of mental health problems and how she felt this was still a problem but she had no support in place to help manage it.

Following the RHI we were able to refer Chloe for long term mental health support

and offer her 1:1 support sessions whilst she was held on their waiting list. During this time we facilitated meetings between Chloe and her family to help foster a more positive relationship between them which also helped Chloe open up to her family about her mental health.

Throughout our time working with Chloe we were able to build a positive and trusting relationship, having frank and honest discussions about the risks associated with alcohol and drug use. We were able to address all the issues that Chloe raised at her initial return home interview and explore any further issues she was facing.

Chloe said Missing People helped her to open up to her family and be more honest with them. Chloe's mother said our involvement with the family has been positive and helped her to get appropriate help for Chloe. She also felt that whilst on the waiting list with mental health services it was important for Chloe and the family to have a consistent and reliable worker to contact.

#### 4.3. Family support

We offer Missing People's Family Support service to all parents and carers we have met and spoken with as a result of our RHI and 1-1 Support Service. To date, we have met and spoken with around *half of the young people's parents and carers* when we have undertaken a RHI or delivered our 1-1 support, and offered our family support services, which include practical and emotional support and a bespoke counselling service. To date *18 family* 

"You've been the only consistent face that she's seen since the start of all this, it's been good to have someone who she feels comfortable talking to. Whilst things still aren't great at home at least she knows you've been there"

Mother of young person

members have received face to face support and advice from the local team and many more are accessing help from our 24/7 Family Support workers. This includes advising parents on how to keep their children safe, how to report them missing and the 24/7 emotional support available from the charity.

#### 4.4. Uptake of 24 hour helpline

We know that the helpline service has been well received by young people we have worked with in East Sussex and that a good proportion of children and parents we meet go on to use our 24/7 services.

We are offering our 24/7 free confidential helpline to all children, young people and parents we provide support to in East Sussex. Our helpline is confidential and callers can remain anonymous, so we will not always know whether they have accessed this service. Anecdotally, we believe that children and parents have used these services approximately 20<sup>4</sup> times between July 2015 and March 2016.



We also know that we speak to between 15-20% of children in East Sussex who have received a



TextSafe® while they are missing. A TextSafe® is a supportive message that can be sent to a missing child's phone so they can reach the Runaway Helpline for free and confidential support. It lets the child or adult know how to reach help via phone, text and email 24 hours a day. Currently, Sussex police uses TextSafe® around 20-30 times per month and some of these uses will be for East Sussex children.

We are working with Sussex police to help them increase uptake of this service which is proven to

safeguard and reconnect missing children. Furthermore, we know that when we have had contact with a child while they are missing it also makes the offer of an RHI upon their return more likely to be accepted.

Furthermore, we know that when we have had contact with a child while they are missing it also makes the offer of an RHI upon their return more likely to be accepted.

11

<sup>&</sup>lt;sup>4</sup> Estimated number based on feedback from young people, parents and Missing People staff

#### 4.5. Publicising the project in East Sussex

#### Schools and Colleges:

- Schools remain the most common place for the team to conduct Return Home Interviews and are welcoming and supportive of the service.
- We delivered group work in Bexhill Academy to try and engage a young person who was going
  missing regularly but did not want to engage one to one with any professional
- Through our time in East Sussex we have visited numerous schools and colleges to raise awareness of the issues of missing and how they can access support for students.

#### East Sussex County Council:

 The team promoted the service to professionals in children's services teams across East Sussex between July 2015 and March 2016. Some teams were visited more than once and daily/weekly contact was maintained with managers and social workers whose children we supported.

Posters and 116000 Runaway Helpline cards are regularly handed out to Children's Services professionals, Police, schools and young people

Our newly re-branded 'Runaway Helpline' launched on 21<sup>st</sup> October 2015 as a way to tailor our branding for our 24/7 helpline to children and young people. The number is the same as the Missing People helpline number; 116000, and can be reached by call or text (for free) 24 hours a day. Due to the regular promotion of our core services we have also seen an increase in;



- Poster Partner sign ups; a network of businesses and premises' who join the search for missing children and adults by displaying posters,
- Support Partner Network members; a network of professional agencies who work with vulnerable people (for e.g. hostels, soup kitchens, health centres etc.) who receive notifications about vulnerable missing children and adults in their area and are skilled-up by us about how to support a missing person, and;
- Child Rescue Alert sign ups; a network of members of the public who agree to receive text
  message alerts in the event that a Child Rescue Alert is issued by police for a very high risk
  missing child
- TextSafe®, Family Support and Publicity; all of these services are being used more frequently by Sussex police meaning we can help to find and reconnect more missing children in East Sussex, and support their loved ones left behind

#### 5. Future of the project

We are delighted to be chosen to deliver the Pan Sussex Missing Children Service (April 2016 to March 2019) enabling us to continue working in partnership with East Sussex County Council to improve outcomes, safeguard and minimise risk to missing children.

Author and contacts at the charity:

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### Appendix 1 – Data recorded from July 2015 to March 2016

	Year (July '15 - March '16)		Q4 (Jan - Mar)		Q 3 (Oct - Dec )		Q 2 (July - Sep)	
Total number of								
	Episodes	Individuals Q3&4 only	Episodes	Individuals	Episodes	Individuals	Episodes	
Missing	521		178	n/k	179	104	164	
Referred <sup>5</sup>	484		161	77	168	99	155	
% of missing	93%		90%		94%	95%	93%	
Reached <sup>6</sup>	375		124	55	118	70	132	
% of referred <sup>7</sup>	77%		77%	71%	84%	84%	85%	
Completed	211		59	22	72	40	80	
% of reached	56%		48%	40%	61%	57%	61%	
Young Person Declined	119		49	22	35	18	35	
% of reached	32%		40%	40%	30%	26%	27%	
Parent/carer declined	44		16	11	11	8	17	
% of reached	12%		13%	20%	9%	11%	13%	
Unreachable	58		27	12	21	12	10	
% of referred	12%		30%	16%	13%	12%	8%	
Social Worker dealing <sup>8</sup>	14		3	3	11	6	0	
% of referred	3%		2%	4%	7%	6%	0%	
Other professional doing RHI	37		7	7	17	10	13	
% of referred	8%		4%	9%	10%	10%	8%	
Outstanding	0		0	0	1	1	0	
% of referred					0.6%	1%	0%	

<sup>&</sup>lt;sup>5</sup> 6% of missing not referred because Police assess it is not appropriate or another professional is permanently assigned to be dealing with all RHIs <sup>6</sup> Total = Referred – (Unreachable + Social Worker dealing + Other professional dealing + outstanding) – see chart on Page8 for time taken <sup>7</sup> Total = Referred – (Social Worker dealing + Other professional dealing)

<sup>&</sup>lt;sup>8</sup> Referred to MASH due to high no. of referrals or SW deemed most appropriate to deal

Number of completed; by location								
	Year to date		Q4		Q3		Q2	
	Episodes	Individuals Q3&4 only	Episodes	Individuals	Episodes	Individuals	Episodes	
Hastings & Rother	102 (48%)		31 (53%)	9 (41%)	30 (42%)	18 (45%)	41 (51%)	
Lewes & Wealden	73 (35%)		15 (25%)	9 (41%)	20 (28%)	11 (27.5%)	38 (48%)	
Eastbourne	36 (17%)		13 (22%)	4 (18%)	22 (30%)	11 (27.5%)	1 (1%)	
		Numb	er of completed	l; by age				
	Year t	o date	Q4	Q4	Q3		Q2	
	Episodes	Episodes	Episodes		Episodes	Individuals	Episodes	
11	3 (1%)		1 (1%)	1	0 (0%)	0 (0%)	2 (2%)	
12	6 (3%)		0	0	2 (3%)	2 (5%)	4 (5%)	
13	15 (7%)		5 (8%)	2	3 (4%)	2 (5%)	8 (10%)	
14	84 (40%)		30 (51%)	6	34 (47%)	20 (50%)	20 (25%)	
15	49 (23%)		7 (12%)	6	19 (26%)	10 (25%)	23 (29%)	
16	37 (18%)		8 (14%)	3	10 (14%)	5 (13%)	19 (24%)	
17	16 (8%)		8 (14%)	2	4 (6%)	1 (2%)	4 (5%)	
		Numbe	r of completed;	by gender				
	Year to date		Q4		Q3		Q2	
	Episodes	Individuals Q3&4 only	Episodes	Individuals	Episodes	Individuals	Episodes	
Male	41 (19%)		11 (19%)	5 (23%)	17 (24%)	13 (32%)	13 (16%)	
Female	170 (71%)		48 (71%)	17 (77%)	55 (76%)	27 (68%)	67 (84%)	
Number of completed; by legal status								
	Year to date		Q	4		Q3	Q2	
	Episodes	Individuals	Episodes	Individuals	Episodes	Individuals	Episodes	
	(Total LAC	Q3&4 only						
	not all							
	broken							

	down)							
Total LAC(Q2 not all broken down)	136 (64%)		26 (44%)	10	46 (64%)	24 (60%)	64 (80%)	
East Sussex LAC (not all broken down)	44 (22%)		14 (24%)	7	18 (25%)	8 (20%)	12 (15%)	
Other LA LAC (not all broken down)	50 (24%)		12 (20%)	3	28 (39%)	16 (40%)	10 (12%)	
Child In Need	11 (5%)		10 (17%)	4	0 (0%)	0 (0%)	1 (1%)	
Early Help	22 (10%)		3 (5%)	2	17 (24%)	9 (22%)	2 (3%)	
Not open to any agency	11 (5%)		4 (7%)	2	4 (5%)	4 (10%)	3 (4%)	
Not yet known	3 (1%)		0	0	2 (3%)	1 (3%)	1 (1%)	
Not recorded	70 (33%)		16 (27%)	4	3 (4%)	2 (5%)	51 (64%)	
Number of completed LAC; by LAC status								
	Year to date		Q4		Q3		Q2	
	Episodes	Individuals Q3&4 only	Episodes	Individuals	Episodes	Individuals	Episodes	
IH Foster	21 (15%)		1 (4%)	1	11 (24%)	8 (33%)	9 (14%)	
IH Residential	32 (24%)		7 (27%)	3	5 (11%)	5 (21%)	20 (31%)	
Private Foster	15 (11%)		3 (11%)	2	3 (6%)	2 (8%)	9 (14%)	
Private Residential	38 (28%)		8 (31%)	2	16 (35%)	7 (30%)	14 (22%)	
Supported Lodgings	8 (6%)		0	0	7 (15%)	1 (4%)	1 (2%)	
Not recorded	22 (16%)		7 (27%)	2	4 (9%)	1 (4%)	11 (17%)	
Number of completed; by school attended								
	Year to date		Q4		Q3		Q2	
	Episodes Q3 only	Individuals Q3&4 only	Episodes	Individuals	Episodes	Individuals	Episodes	
Beacon Community College	4	-	3	1	1	1	n/a	
Bexhill High School	21		17	1	4	3	n/a	
Cuckmere School	1		0	0	1	1	n/a	

Eastbourne Academy	2	0	0	2	1	n/a
FLESS	1	0	0	1	1	n/a
Hailsham Community College	1	0	0	1	1	n/a
Hastings Academy	1	0	0	1	1	n/a
Hastings College	1	0	0	1	1	n/a
Heathfield Community College	1	0	0	1	1	n/a
Helenswood Academy	5	2	2	3	1	n/a
Peacehaven Community School	12	9	4	3	1	n/a
Robertsbridge CC	5	1	1	4	1	n/a
Seaford Head School	1	1	1	1	1	n/a
Seahaven Academy	1	0	0	1	1	n/a
St Richard's Catholic College	1	1	1	1	1	n/a
Willingdon Community School	1	0	0	1	1	n/a
ARK William Parker Academy	0	0	0	0	0	n/a
Chailey School	0	0	0	0	0	n/a
Claverham Community College	0	0	0	0	0	n/a
Gildredge House	0	0	0	0	0	n/a
Priory School	0	0	0	0	0	n/a
Ratton School	0	0	0	0	0	n/a
Ringmer Community College	0	0	0	0	0	n/a
Rye College	0	0	0	0	0	n/a
Rye Studio School	0	0	0	0	0	n/a
The Bishop Bell CofE School	1	1	1	0	0	n/a
The Causeway School	1	1	1	0	0	n/a
The Cavendish School	0	0	0	0	0	n/a
The Eastbourne Academy	0	0	0	0	0	n/a
The Hastings Academy	0	0	0	0	0	n/a
The St Leonards Academy	0	0	0	0	0	n/a
Uckfield CTC	0	0	0	0	0	n/a

Uplands Community College	0	0	0	0	0	n/a



**NHS Foundation Trust** 

East Sussex CAMHS
Looked After Children's Mental Heath Service (LACMHS)

# AUDIT 2015 – 2016 LAC in Fostering and Residential (not SECURE provision<sup>1</sup>)

The Looked After Children's Mental Health Service (LACMHS) is a multidisciplinary child & adolescent mental health service managed by Sussex Partnership Foundation Trust (SPFT) and co-located with Children's Services. It provides a specialist service for children and young people who are in the care of East Sussex Local Authority and for whom the plan is permanence<sup>2</sup>. The LACMHS has the following remit - to contribute to placement stability by supporting the mental health, emotional and behavioural needs of the looked after child and promoting positive attachments with their new carers.

#### **DATA SUMMARY – Year 2015-2016**

The LAC Mental Health Service (LACMHS) received **70 NEW referrals** during the year 15/16, all of which were accepted and an initial consultation offered. A number of children were also seen urgently due to the severity of the symptoms they presented such as suicidal thoughts and/or serious self-harm, depression or psychotic symptoms.

<u>IN ADDITION</u> there was also a cohort of ESCS LAC in receipt of **on-going therapeutic support** e.g. individual therapy, dyadic therapy (child and carer together), systemic therapy and/or on-going consultation to the foster carer and network. Over the year 15/16 this **ranged between 67 (3<sup>rd</sup> quarter) and 99 (2<sup>nd</sup> quarter) LAC.** 

#### **LACMHS** also provided:

\*Two Therapeutic Parenting Groups (working with the carers of 16 young people, their Social Workers and Supervising Social Workers)

\*Weekly consultation to Homefield Broderick residential homes

\*Weekly consultation to the Care Leavers service

\*Monthly 'drop in' surgeries to the Fostering and each of the three LAC teams

\*Two Participation days for service users (children, young people and their carers)

This does NOT mean: The child/young person must be in their permanent placement.

<sup>&</sup>lt;sup>1</sup> LACMHS provision to Lansdowne Secure Residential Unit provision has been funded separately by NHS England since April 2014 when commissioning arrangements transferred.

<sup>&</sup>lt;sup>2</sup> For children/young persons involved in court proceedings there has been a Final Hearing and a Full Care Order granted (with a Care Plan for Permanence either through Fostering or Adoption\*).

For children/young persons NOT involved in court proceedings the LAC Review Decisions from the IRO (Independent Reviewing Officer) confirm that the child/young person will remain looked after and that there is no plan to rehabilitate the child/young person with their birth family.

### **QUANTATIVE DETAIL**

Year	15/16
Number of new referrals accepted for initial extended consultation	58
SEE NOTE [1]	
Waiting time (weeks) referral to <u>first available consultation</u> (mean, min-max)	8 (1 – 14)
SEE NOTE [2]	
Waiting time (weeks) referral to <u>actual consultation</u> <u>accepted by referrer</u> (mean, min-max)	11 (2-50)
SEE NOTE [3]	
Percentage of referrals discharged after one extended consultation	34%
SEE NOTE [4]	
Average waiting time (weeks) for a therapeutic service after consultation (mean, min - max)	30 (3 – 53)
NOTE excludes those seen for priority assessments e.g. suicidal ideation and/or serious self harm, depression, psychotic symptoms	
Number of children/young persons receiving on-going therapy from LACMHS during year	99
SEE NOTE [5]	
Duration (WEEKS) of contact (mean, min-max) for children/young persons CLOSED during 15-16 after ongoing therapy	64 (1-172)
SEE NOTE [6]	
Number of sessions (mean, min-max) for children/young persons CLOSED during 15-16 after on-going therapy	29 (3-98)
SEE NOTE [7]	

#### Notes to accompany Table 1

- [1] All new referrals to LACMHS receive an extended network consultation of 2 hours duration with two members of LACMHS that is attended by the child's social worker, the foster carer's supervising social worker and the foster carer. Prior to the consultation the LACMHS clinicians read relevant documents such as the child's care plan, chronology etc. the aim of which is to ensure that the time is spent focused on the concerns presented. A written report is provided within 24 hours of the consultation outlining the concerns and recommendations made by LACMHS.
- [2] All non-urgent new referrals receive within 1 week of receipt of referral a phone call from a LACMHS clinician to make an assessment of risk and to determine whether the young person needs to be assessed before the network consultation. Urgent referrals are responded to on the day.
- [3] The maximum figure quoted (50) was due to a delay at the request of the referrer, which reflected continuing changes in the young person's network and an appropriate request to wait before continuing with the consultation.
- [4] This is a relatively stable figure for LACMHS with a percentage of approximately 1/3 of referrals being discharged after the initial extended consultation, across many years.
- [5] The range of on-going therapeutic work includes a variety of therapeutic approaches to assessment (e.g. Narrative Story Stem assessments, state of mind assessments, sibling attachment assessments, psychometric tests and neuropsychological assessments) and treatment (e.g. trauma work using EMDR (Eye Movement Desensitization and Reprocessing), intensive psychotherapy, play therapy and CBT (Cognitive Behavioural Therapy) consultation and systemic therapy. All of the work is essentially multisystemic, that is in collaboration with the wider network supporting the child/young person.
- [6] The maximum figure quoted (172 weeks which is also the same case as the maximum 98 sessions quoted in the next box) was a case that could not be closed any earlier due to the level of trauma and risk the young woman presented. The intervention was a mix of network and child-carer work at different times and on closing thee was a significant improvement in the young person's emotional regulation and capacity for seeking help appropriately and a significant reduction in self harming and aggressive/threatening behaviour to others. Had the case been closed prematurely it would have contributed to multiple referrals at times of crisis which were avoided by keeping the case open to us and varying the intensity of intervention across this period as dictated by need and concern expressed.
- [7] Although provided for interest, this figure must be interpreted with CAUTION as it is by no means an accurate reflection of the hours attached to each case. For example a Narrative Story Stem assessment is typically

recorded as 2 sessions but takes approximately 13 hours. Likewise a neuropsychological (cognitive) assessment is typically recorded as 2 or 3 direct contacts but takes approximately 10 hours. In addition most cases require additional support outside of the direct appointment with phone calls for some in-between sessions and liaison with the wider network supporting the child/young person ensuring that a joined up approach to the child/young person's needs is aimed for.

#### **QUALITATIVE DETAIL**

Service user feedback (on both the quality of delivery and outcome on referred problems) received for LACMHS is consistently positive with the only criticism of the service being the delay for an on-going service. Examples of feedback received during the year 2015-2016 from young people, their carers and social workers:

"It has looked at the needs of the whole family and not just the needs of the child as although the child's needs are our main focus it has strengthened our ability to uphold that."

"Helped us to understand how M perceives her world and history and enabling us to better meet her individual needs. Specific and expert input."

"I feel that not only our child's needs have been appropriately identified and worked with but the input we have received has significantly contributed to the on-going formulation of a well functioning family unit."

"The appointments have always been positive and constructive. The care has been genuine and wonderful results have been achieved."

"My child and I have been able to build an excellent relationship with our therapist. She has listened, given sound advice and help and always responded to any concerns/questions in a positive and helpful manner."

"LACMHS have provided both our child and us with excellent information, guidance and support which has enabled us to continue to effectively manage our child's diverse and changing needs. Without support from LACMHS, SW and SSW and the Virtual School this would not have been possible."

"Being able to speak to the clinician and getting an understanding of underlying problems."

"Very kind staff and people who listen".

"All the professional advice given to me really helps and makes me think about the other ways of dealing with situations".

"Very helpful staff".

"Our clinician is very professional and the children look forward to seeing him"

"Overall a really helpful service"

"Being able to express myself and show myself what characteristics I have was really good".

"The care was really good because my psychologist gave me some strategies/techniques to help me to calm down and to help me to control my anger. The strategies/techniques have really helped me a lot."

"The service I received went well and everything was absolutely perfect, helpful, advisable and good. There was nothing I disliked".

"They listened to the problems and tailored the sessions to the problem".

"Felt we were listened to and all questions answered".

"Good team work"

"Everyone that has been involved with the young person is very approachable and friendly".

"I was kept up to date with what was going on".

"Clinician was very friendly and helpful."

Examples of feedback received from foster carers who attended the Therapeutic Parenting Group during the year 2015-2016:

"The Therapeutic Parenting Group training has been invaluable, an absolute game changer. We have learnt so much about brain based parenting, had practical guidance and support and an arena to specially focus on our child's needs. The information, support and helpful suggestions offered within theses sessions offered by both facilitators has been provided at a good and steady pace. The new techniques reviewed at each session has facilitated a deeper understanding and awareness of not only what brain based parenting is, but how to use it to meaningful effect. All of the topics covered have been so beneficial we will be continuing to study in more depth when the course is over"

"Found the trainers and their warm and compassionate approach, whilst also professional, helped provide a foundation to the group being a positive and supportive one – where it was a safe place to be. I found I looked forward to attending and it provided a positive therapeutic time for me. It also gave me time to stop and think. I think it is a shame this course is not more readily available to more foster carers and supervising social workers".

"I thoroughly enjoyed the course. I feel I am better equipped to continue my role as a foster carer and have learned such a lot (about myself as well). Taking away a folder of useful literature to be able to refer to was useful".

"All information throughout the course has been of value"

"Learning new skills has really helped us all live in a calmer household"

In addition feedback from foster carers at an Education Committee inquiring into the Mental Health of LAC (3<sup>rd</sup> March 2016 on BBC Parliament):

"Really helpful in East Sussex. Very good. Only thing- discharge, the problem hasn't gone away, need CAMHS again if having flashbacks or something. The SW got (YP name) back in to CAMHS again in two weeks. It's been very good".

"I found service in East Sussex fantastic, really really good. Since moving to different part of the country, I've had no service for them at all around here".

#### **CONCLUSION**

LACMHS continues to work in close collaboration with its partner agencies to provide a respected service to ESCS LAC for whom the care plan is permanent accommodation out of their birth family. The response to new referrals is prompt (e.g. a risk assessment being provided within one week) and initial advice in an extended consultation thorough and inclusive of multiple perspectives with excellent communication across multiple teams and agencies. On-going therapeutic work is highly regarded.

However the prevailing issue for LACMHS over the last few years has been the increasing complexity of the LAC cohort and the demand for intensive ongoing support to the child/young person and their networks. The impact on service delivery has meant that the waiting time for on-going therapeutic interventions has increased. A proposal for a Service Redesign to address some of this delay has been written for discussion with our partner agencies and commissioner.

Rachel Swann
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Looked After Children's Mental Health Service

June 2016